

```
AMY PECHACEK,
                                                                                Yes.
1
                                                                         1 A
                 having been first duly sworn on oath,
                                                                         2 Q
                                                                                What did you review?
                 was examined and testified as follows:
                                                                         3 A
                                                                                The Complaint.
                                                                         4 Q
                                                                                Anything else?
                              EXAMINATION
                                                                                I did also review a press release from the prior
                                                                         5 A
 6 BY MR. KINNE:
                                                                                 secretary, Caleb Frostman.
        Could you please state your name and spell it for the
                                                                         7 Q
                                                                                Okay. Tell me about that press release. What was --
                                                                         8
                                                                                well, summarize it for me.
        Amy Pechacek, A-m-y, P-e-c-h-a-c-e-k.
                                                                                The press release involved an interpretation of the
9 A
                                                                         9 A
10 Q
        And Ms. Pechacek, what is your home address?
                                                                        10
                                                                                Pandemic Unemployment Assistance, the PUA program
                                                                                from the federal government, which was one of the
11
                       MR. KILPATRICK: Paul, I'm going to
                                                                        11
             object to that. I'm not sure it's relevant.
                                                                                COVID-19 special programs. Previously the Department
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                                                                        12
             She's being sued in her official capacity.
                                                                                had taken the position that individuals on Social
13
                                                                        13
14
                       MR. KINNE: Okay.
                                                                        14
                                                                                Security Disability did not qualify for PUA.
15
                       MR. KILPATRICK: Given the privacy
                                                                        15
                                                                                Secretary Caleb Frostman and the administration
             issues with officials, I'm wondering if you can
                                                                                requested clarification on that interpretation and
                                                                        16
16
             just ask for her office address maybe?
                                                                                advocated for individuals who were receiving SSDI to
17
                                                                        17
                       MR. KINNE: Sure, that's fine. That's
                                                                                qualify for PUA under the federal rules.
18
                                                                        18
19
             perfectly fine, and I understand completely.
                                                                        19
                                                                                      And the press release was encouraging folks on
                                                                                SSDI to apply for PUA because they were able to --
        Ms. Pechacek, what is your work address?
                                                                        20
        It's 201 East Washington Avenue in Madison, 53703.
                                                                        21
                                                                                 they being Caleb Frostman and the prior Secretary's
22 0
        Have you ever been deposed before?
                                                                        22
                                                                                Office, were able to get agreement from the
                                                                                Department of Labor Secretary Scalia that individuals
23 A
        Yes.
                                                                        23
24 Q
        How recently?
                                                                        24
                                                                                on SSDI could qualify for PUA in the state of
25 A
        Within the last six months.
                                                                        25
                                                                                Wisconsin.
                                                               4
                                                                                                                                       6
        Okay. Did it have anything to do with payment of
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- unemployment compensation benefits? 2
- 3 A
- I'm still going to go over some mechanical rules for 4 Q
- you to follow today so they're fresh in your mind,
- all right? You're under oath, so you have to tell 6
- the truth. Do you understand that?
- 8 A Yes.
- I will do my best to avoid talking over the ends of 9 Q
- 10 your answers. Please do your best to avoid talking
- over the ends of my questions for the sake of the 11
- 12 court reporter, okay?
- 13 A Yes.
- 14 0 Your answers have to be in word form. Saying things
- 15 like uh-huh, um-hum, nodding or shaking your head
- aren't acceptable answers because the court reporter
- 17 can't record those kinds of answers, okay?
- Understood. 18 A
- Last but not least, if I ask you a question that you 19 0
- don't understand, please let me know, and I will try 20
- to rephrase it in a way that you do understand it, 21
- okay? 22
- 23 A
- 24 Q Did you review any documents to prepare for your
- deposition today? 25

- Okay. And Caleb Frostman -- well, let me back up a 1 0 2 step. Where do you work right now? 3 A I work at the Wisconsin Department of Workforce 4 Development. And what's your title there? 5 Q Secretary designee. When did you start in that position? I was appointed secretary designee in December of 2020. I came to the Department originally in 10 September of 2020 as the transition director. 11 0 And it sounds like Mr. Frostman preceded you at the Department of Workforce Development? 12
- 13 A That is correct.
- 14 Q When did he leave?
- 15 A September of 2020.
- 16 Q Okay. And do you know why he left?
- 17 MR. KILPATRICK: Objection, calls for speculation.
- 19 Q Well, I don't want you to guess if you're
- speculating, but that's why my question is
- 21 foundational. Do you know why he left?
- 23 insurance claim backlog.
- 24 Q $\,$ Okay. And where did you work prior to September of
- 25 2020?

- secretary of the Department of Workforce Development
- 2 do?" How would you answer that question?
- 3 A I oversee the administration and overall policy
- 4 direction for the Wisconsin Department of Workforce
- 5 Development, which has several divisions, including
- the Department -- or I'm sorry, the Division of
- 7 Employment and Training, the Division of Unemployment
- 8 Insurance, the Division of Worker's Compensation, the
- 9 Division of Equal Rights. We've got some
- administrative functions, but we, in a nutshell, do
- our best to promote and advance the workforce in the
- 12 State of Wisconsin, including job seekers,
- entrepreneurs and businesses for the overall economic
- 14 advancement of the State.
- 15 Q And who is in charge right now of the Unemployment
- Division of the Department of Workforce Development?
- 17 A $\,\,\,\,\,\,\,\,\,\,\,\,\,\,\,\,$ The administrator of the Unemployment Division is
- 18 Jim Chiolino.
- 19 Q And do you know how long he's held that position?
- 20 A For approximately one year.
- 21 Q Okay. And generally speaking, what are his duties
- 22 and roles?
- 23 A Wait, can I correct that? I don't think it's quite
- 24 been a year. Maybe nine months. Sorry, I don't
- exactly recall the date. I appointed him, but I

- 1 A I was the deputy secretary at the Wisconsin
- 2 Department of Corrections.
- 3 Q And how long were you the deputy secretary there?
- 4 A I began in that position when the Evers
- 5 administration took office in January of 2019.
- 6 Q I don't ask this to be nosy, I ask because I have to
- know this background stuff. Why did you leave?
- 8 A I was appointed by the governor to come be the
- 9 secretary designee of the Department of Workforce
- 10 Development.
- 11 Q Okay. Can you give me a thumbnail sketch of your
- 12 post high school education?
- 13 A I've got an undergraduate degree from the University
- of Wisconsin-Madison in sociology with an emphasis in
- 15 criminal justice. I've got a master's degree in
- 16 public policy and public administration from
- 17 Northwestern University. Those are my degrees. I've
- had a number of other trainings and certificates.
- 19 Q All right. And you are the secretary designee. With
- 20 respect to the job duties of the secretary, are the
- job duties of a secretary designee any different from
- 22 a secretary, if you know?
- 23 A No
- 24 Q Okay. Can you give me -- well, let's say you're at a
- 25 dinner party and someone says, "Gosh, what does the

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- don't recall the date offhand.
- 2 Q Do you know who held his position before he did?
- 3 A Yes
- 4 0 Who?
- 5 A Mark Reihl.
- 6 Q And do you know where Mark Reihl is nowadays?
- 7 A I believe Mark Reihl is retired.
- 8 Q Okay. And for the sake of the court reporter, can
- 9 you spell Reihl?
- 10 A I believe it is spelled R-i-e-h-l.
- 11 Q Okay. And what are Mr. Chiolino's job duties?
- 12 A He oversees the day-to-day administration of the
- 13 unemployment insurance program for the State of
- 14 Wisconsin.
- 15 Q Does he have authority to set policy for the
- 16 Unemployment Insurance Division?
- 17 A Can you define how you're using the word policy?
- 18 Q Well, if he wants to implement a change in current
- 19 practices at the Division, does he have to check with
- you or does he have the authority to implement at
- least a subset of changes without checking with you?
- 22 A So we are -- Jim Chiolino is bound by the State of
- 23 Wisconsin Statutes in administration of the program.
- 24 There are certain policies and procedures in
- 25 administration that may have an ability to be

- statutory eligibility requirements or other statutory
- 2 parameters as defined in State or federal law.
- 3 Q Okay. I'd like to spend a few minutes just kind of
- 4 getting some mechanical background about how
- 5 Wisconsin's unemployment compensation system works,
- 6 okay?
- 7 A Yes.

- 8 Q How is it funded?
- 9 A $\,$ So the Unemployment Insurance Trust Fund is funded
- 10 through employers who pay either a reimbursable
- 11 account balance or almost like a premium to be part
- of the unemployment program, which is based on the
- amount of employees, their payroll and several other
 - factors, such as their type of operations. The
- 15 administration costs of the program are funded
- through administrative grants through the federal
 - government, and there are additional costs
- associated, to the best of my knowledge, through
- 19 general program revenue, which is State tax levy, to
- 20 the best of my knowledge.
- 21 Q Okay.
- 22 A There is some State tax levy in the overall program.
- 23 Q And do you know what the State tax levy goes toward?
- 24 A I -- no. I'm just speculating now, but I believe
- 25 there would be like training or fringe benefit costs,
- 10
- influenced by Department interpretation, but any type
- of policy decision that would impact benefits or a
- 3 significant operational issue for the Unemployment
- 4 Insurance Division would be done in consultation with
- 5 the Secretary's Office.
- 6 Q Okay. And what authority do you have to change
- 7 policy at the Unemployment Insurance Division?
- 8 A $\,\,$ I'm bound by the State Statutes and Federal Statutes
- 9 on how to administer the program, such as
- 10 eligibility. But again, in terms of operational
- policies and procedures, i.e., what hours people work
- and what type of technology we implement in
- administering the program, those decisions are within
- 14 the Department's authority.
- 15 Q Do you have any discretion to interpret statutes or
- administrative rules with respect to the payment of
- 17 unemployment compensation benefits?
- 18 A Can you repeat the question, please?
- 19 MR. KINNE: Sandy, could you read it
- 20 back, please?
- 21 (Reporter reads back last question)
- 22 A I would say the Department has discretion in how to
- 23 administer the program, which may require
- 24 administrative interpretation of the statutes, but we
- 25 do not have discretion to ignore or override

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- such as other costs like pension costs for the employees, but I'm not entirely sure, so I'm going to
- 3 answer I'm not sure.
- 4 Q Okay. Do you know one way or another whether the
- 5 amount that the State of Wisconsin pays for -- out of
- 6 the tax levy for the unemployment compensation
- 7 insurance system is impacted by the number of claims
- 8 filed in a year?
- 9 A I'm sorry. Could you please repeat the question?
- 10 Q Sure. I didn't do a very good job of forming it, so
- let me try again. Do you know one way or another
- whether the portion of the State tax levy that goes
- 13 toward funding the unemployment compensation system
- in Wisconsin is related at all to the number of
- 15 claims filed in a year?
- 16 A No, I do not believe so, but I don't know.
- 17 Q With respect to how the system is funded, what
- happens in a year when there are a larger than normal
- 19 number of claims?
- 20 MR. KILPATRICK: Objection, vague.
- 21 Q Do you understand my question?
- 22 A I believe so. So there is a balance in the
- 23 Unemployment Insurance Trust Fund where claims are
- 24 paid from, and that -- those funds go towards paying
- 25 claims.

- what they would pay, it's a formula which I don't
- 2 know off the top of my head, but it has to do with
 - the amount of employees and payroll. It varies
- 4 depending on the level in the Fund.
- 5 Basically the tax burden on employers would
 - increase if the funding falls too low by a nominal, I
- 7 would say, amount. It's part of a formula. And
- that's done to --
- 9 Q And are you --
- 10 A Sorry. That's done to replenish, so there's always
- 11 funding in the Trust.
- 12 Q Okay. So a nominal amount of tax increase is
- automatically imposed on employers when the Trust
 - Fund balance gets at a certain level; is that right?
- 15 A In theory, although there was legislation this past
- year to freeze the tax level so as to not
- 17 economically disadvantage businesses while recovering
- 18 from the COVID-19 pandemic.
- 19 Q Okay
- 20 A So it has been frozen.
- 21 Q All right. And your understanding is that it was
- frozen because of the crisis caused by the COVID
- 23 pandemic; is that right?
- 24 A Correct.
- 25 Q Before the COVID pandemic, was it frozen?

13

- Q Okay. So if there are a larger number of claims in a
- year than normal, what happens to the balance at the
- 3 Trust Fund?
- 4 A Are you talking State unemployment claims or
- 5 federally-funded unemployment supplemental programs?
- 6 Q Okay, good. Let's talk about the difference between
- 7 the two of those. What were the two categories
- 8 again?
- 9 A There are State unemployment benefits and then also
- 10 federally-funded benefits related to the COVID-19
- 11 pandemic.
- 12 Q So the federally-funded benefits are related
- exclusively to the COVID pandemic, right?
- 14 A Over the -- the ones that I'm familiar with over the
- past two years, correct.
- 16 Q Okay. And so I'm talking about the State of
- 17 Wisconsin unemployment benefits, just those. What
- 18 happens to the Trust Fund when those -- when the
- 19 number of claims go up in a year?
- 20 A So there are different levels of the Trust Fund in
- 21 statute that trigger tax schedules, and those,
- 22 depending on where the level of funding is, the
- 23 Department has to bill employers throughout the state
- 24 based on the tax schedule. So if the funding hits a
- 25 certain level -- the tax schedule for employers for

- 1 A No.
- 2 Q Now, I think you've already mentioned that the
- 3 Unemployment Compensation Division receives federal
- 4 funds for its program; is that right?
- 5 A Correct.
- 6 Q And some of those are COVID-related, right?
- 7 A Correct.
- 8 Q Are there -- again, let's talk about before the
- pandemic. Did the Division of Unemployment
- 10 Compensation receive federal funding?
- 11 A Yes
- 12 Q And what does the federal funding, well, fund?
- 13 A The administration of the unemployment program.
- 14 Q All right. So in other words, it pays, well, the
- 15 salary of Jim Chiolino, right?
- 16 A Correct, I believe so, correct.
- 17 Q Okay. And it pays for the administrative law judges,
- 18 that kind of thing, right?
- 19 A To the best of my knowledge, yes.
- 20 Q What's your understanding of -- I don't want to get
- 21 too in the weeds on this, but I also want to make
- 22 sure I'm not missing something obvious. What's your
- 23 understanding of the administrative functions,
- 24 broadly speaking, that the federal funding paid for
- 25 before the pandemic?

- 1 Wisconsin law; is that right?
- 2 A Correct.
- 3 Q And in order to be eligible, you have to meet certain
- 4 criteria?
- 5 A Correct.
- 6 Q And if you meet those criteria, then you're entitled
- 7 to the benefit; is that right?
- 8 A Correct
- 9 Q $\,\,$ Do you know one way or another whether somebody can
- 10 be employed and still qualify for benefits?
- 11 A Yes
- 12 Q Under what circumstances can someone be employed and
- 13 still qualify for benefits?
- 14 A The first one that comes to mind is work share, which
- is a reduction of hours that occurs where an
- individual who has their permanent hours temporarily
- $17\,$ $\,$ reduced can apply for supplemental benefits to make
- up that gap in income, is the first example that
- 19 comes to mind.
- 20 Q Okay. So are the -- is the amount of earnings in
- 21 that particular situation, are those earnings offset
- 22 against the unemployment compensation benefit they
- 23 would receive?
- 24 A Yes, that is my understanding.
- 25 Q Okay. Are there any other instances when somebody

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- 1 A Administration of the claims, so the benefits. There
- is also an accounting and tax side to the
- 3 unemployment that interfaces with the businesses
- 4 throughout the state. There is an appellate division
- or function in the Division. There are help lines
- and call centers to interact with the customers of
- 7 the state.
- 8 Q So those are the big ones, the highlights?
- 9 A Yes
- 10 Q Okay. Do you feel familiar with how the system of
- 11 benefit application works?
- 12 A I am familiar with the system at a very high level.
- 3 Q Okay. Well, if I get to a point where I'm getting
- too granular for you, let me know, okay?
- 15 A Yes
- 16 Q Again for the state of the record, I want to
- establish the steps, generally speaking, in applying
- 18 for and receiving or being denied benefits, okay?
- 19 A Yes.
- 20 Q My understanding is to be eligible for unemployment
- 21 compensation benefits, you have to be employed at one
- 22 point or another; is that right?
- 23 A Correct.
- 24 Q And if you lose your job, you are potentially
- 25 eligible for unemployment compensation benefits under

1	can l	be	employed	and	still	qualify	for	benefits?	
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- 2 A I am not certain. I believe that if an individual
 - held multiple jobs and lost one of those jobs due to
- 4 no fault of their own, I think there are thresholds
- of an income where they still might be able to
- 6 qualify for benefits, but I'm not certain.
- 7 Q Okay.
- 8 A So I'm just going to say I'm not -- I don't know.
- 9 Q Even in those instances the wages are -- the wages
- 10 that the employee receives are offset against the
- unemployment compensation benefits; is that right?
- 12 A That's my understanding, correct.
- 13 Q And would Mr. Chiolino, do you think he would be in a
- 14 better position to answer kind of the detailed
- 15 questions I might have about unemployment
- 16 compensation benefits --
- 17 A Yes.
- 18 Q -- and the process?
- 19 A Yes.
- 20 Q All right. Do you know how the benefit amount is
- 21 calculated if an employee is entitled to receive
- 22 them?
- 23 A At a very high level.
- 24 Q Okay.
- 25 A There is a formula that is based on statutory

- aside from what we've already talked about?
- 2 A I'm sorry. Could you please repeat the question?
- 3 Q Sure. We've already talked about how wages somebody
- earns can be offset against the benefit amount. Are
- 5 there other examples that you're aware of where an
- applicant's earnings are offset against the benefit
- 7 amount?
- 8 A Yes, I believe individuals who are receiving a State
- 9 or federal pension have an offset of those dollars
- when calculating for unemployment benefits.
- 11 Q Okay. Any other examples that you can think of?
- 12 A Not that I can recall.
- 13 Q $\,$ Are you aware of any situations where an unemployed
- 14 person's earnings render them ineligible for
- 15 unemployment compensation benefits?
- 16 MR. KILPATRICK: Objection,
- 17 confusing.
- 18 Q All right. Are you aware -- well, maybe I'll circle
- 19 back to that. Are you aware of any laws or rules
 - that specifically limit benefits to the disabled?
- 21 A Yes.

- 22 Q And what are they?
- 23 A There is a statute in the State of Wisconsin that
- 24 prohibts individuals who are on Social Security
- 25 Disability from collecting unemployment.

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- minimums and maximums, and it is reflective of their
- 2 prior earnings going back several quarters.
- 3 Q Does it have -- is the number of hours worked for the
- 4 employee a function of the benefit calculation, if
- 5 you know?
- 6 A I do not know.
- 7 Q Regardless, the criteria that sets the benefit amount
- is, well, set by statute or administrative rule; is
- 9 that right?
- 10 A Correct.
- 11 Q And the Department lacks -- well, does the Department
- lack the discretion to vary from those rules?
- 13 A Yes.
- 14 Q Once an employee is awarded benefits, the employee
- 15 remains entitled to those benefits until certain
- other criteria apply; is that correct?
- 17 A Correct.
- 18 Q And that criteria is set by law or rule; is that
- 19 right?
- 20 A Correct.
- 21 Q And does the Department have any discretion to stray
- 22 from the rule?
- 23 A No
- 24 Q $\,$ Are you aware of circumstances where earnings by an
- 25 employee are offset against the amount of the benefit

1	Q	Are	there	any	other	rules	like	that?
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- 2 MR. KILPATRICK: Objection, vague.
- 3 Q Okay. I'll rephrase the question. Are there any
- 4 other rules or laws that limit benefits paid to
- 5 disabled people aside from the one you just made
- 6 reference to?
- 7 A Not that I'm aware of.
- 8 Q Okay. In order to -- for the sake of clarity, in
- 9 order to be eligible for unemployment compensation an
- 10 employee has to be able to work a certain percentage
- of jobs in the workforce; is that right?
- 12 A Has to be able to work a certain percentage of jobs?
- 13 I don't understand the question.
- 14 Q Okay, I'll withdraw it. How familiar are you with
- 15 the, I'm going to call it -- Social Security
- Disability Insurance, I'm going to call it SSDI. Do
- 17 you understand what I mean when I say SSDI?
- 18 A I do.
- 19 Q How familiar are you with the SSDI benefit?
- 20 A Somewhat familiar.
- 21 Q Okay. Do you know the criteria under which an
- 22 employee qualifies for an SSDI benefit?
- 23 A Somewhat.
- 24 Q Okay. Tell me what your understanding is of the
- 25 qualification.

- 1 Q All right. And you know what the ADA is?
- 2 A Yes.
- 3 Q The Americans with Disabilities Act, right?
- 4 A Correct.
- 5 Q Do you know how disability is defined under the
- 6 Americans with Disabilities Act and/or the
- 7 Rehabilitation Act?
- 8 A I do not.
- 9 Q Okay. Do you know whether an SSDI beneficiary is
- 10 allowed to work and still receive an SSDI benefit?
- 11 A I believe so, yes.
- 12 Q Okay. And while an unemployed person is receiving
- 13 SSDI benefits, are they automatically precluded from
- 14 receiving unemployment compensation benefits in
- 15 Wisconsin?
- 16 A Regular unemployment compensation benefits or federal
- 17 unemployment compensation benefits?
- 18 Q Regular.
- 19 A Yes, they are precluded under State Statute from
- 20 receiving regular unemployment benefits if they are
- 21 collecting SSDI.
- 22 Q All right. And are you familiar with the term PUA,
- 23 P-U-A?
- 24 A Yes.
- 25 Q And that's the Pandemic Unemployment Act; is that

A My understanding is that in order to qualify for SSDI

- an individual has to have a condition which
- 3 substantially limits their ability to engage in the
- workforce, and there's like, I believe, a five-point
- test in order to qualify for SSDI in which an
- 6 individual has to disclose their impairment, their
- ability to work in any capacity. And I think there's
- 8 a couple other qualifications, but that's all I can
- 9 recall off the top of my head.
- 10 Q Okay. And just for the purposes of clarification,
- 11 when you were talking about -- when we were talking
- about laws that limit benefits to the disabled, it's
- recipients of an SSDI benefit, those are the people
- 14 that are precluded from getting unemployment
- 15 compensation benefits; right?
- 16 A That is my understanding, yes.
- 17 Q Okay. And that is different from SSI benefits,
- 18 right?
- 19 A Correct.
- 20 Q Okay. Do you know the difference between how a
- 21 disability is defined under the Rehabilitation --
- 22 strike that. Let me back up a step. I'm getting
- 23 ahead of myself here. Do you know what the
- 24 Rehabilitation Act is?
- 25 A Somewhat, yes.

- what it stands for, or do you know?
- 2 A I believe it's Pandemic Unemployment Assistance, PUA.
- 3 Q Okay. And under PUA, SSDI beneficiaries do qualify
- 4 for unemployment compensation benefits; is that
- 5 right?
- 6 A That is correct. That is the clarification that the
- 7 prior secretary, Caleb Frostman, received from
- 8 U.S. DOL Secretary Scalia.
- 9 Q Okay. And do you know one way or the other whether
- 10 unemployment compensation benefits are offset against
- 11 SSDI benefits under PUA, or are they cumulative?
- 12 A I do not know.
- 13 Q That would be another question probably to ask
- 14 Mr. Chiolino, right?
- 15 A That is correct.
- 16 Q And have you -- since you've become the secretary,
- 17 have you done anything to change the position taken
- 18 by Mr. Frostman?
- 19 A No.
- 20 Q Do you stand by the position that he set forth, well,
- in that letter regarding PUA benefits?
- 22 A Absolutely, yes.
- 23 Q Did the letter make any reference to discrimination?
- 24 A I don't recall the exact words in the letter.
- 25 Q Okay. And do you know where the letter is?

- 1 Q Sure. How are SSDI benefits paid?
- 2 A I don't know.
- 3 Q Are they paid on a monthly basis?
- 4 A Oh, the frequency? I believe so, yes.
- 5 Q Okay
- 6 A But they're not paid by the Department of Workforce
- 7 Development, so I don't know.
- 8 Q Right. They're paid by the federal government,
- 9 right?
- 10 A Correct.
- 11 Q And how are unemployment compensation benefits paid?
- 12 A Weekly.

- 13 Q Okay. And theoretically, an SSDI beneficiary could
- get SSDI benefits in excess of what they're entitled
- 15 to under Wisconsin's unemployment compensation
- 16 benefits, right?
 - MR. KILPATRICK: Objection,
- 18 speculative.
- 19 Q You can answer.
- 20 A I don't understand the question. I'm sorry.
- 21 Q Well, let me do it this way. The statute that I just
- 22 read to you said that the Legislature wanted to
- 23 prevent duplicative government benefits, right?
- 24 A Correct.
- 25 Q What does the Division of Unemployment Insurance do

25

- 1 A I do not know where the letter is.
- 2 Q Okay. If we wanted to get a copy of it, do you know
- 3 who we'd ask?
- 4 A We would ask our chief legal counsel,
- 5 Jennifer Wakerhauser, who would likely be able to
- 6 obtain a copy.
- 7 Q Okay, good. So for regular State unemployment
- 8 compensation benefits, what prevents the Division of
- 9 Unemployment Compensation from paying UC benefits to
- 10 otherwise eligible SSDI beneficiaries?
- 11 A State statute.
- 12 Q Is that State Statute 108.04?
- 13 A I don't know.
- 14 Q Okay. I'll represent to you that 108.04(12)(f)1m
- states, "The intent of the Legislature in enacting
- this paragraph is to prevent the payment of
- 17 duplicative government benefits for the replacement
- of lost earnings or income, regardless of an
- individual's ability to work," okay?
- 20 A Correct, okay.
- 21 Q Is that your understanding of what the statute says?
- 22 A Yes
- 23 Q How are SSDI benefits paid?
- 24 A You broke up there. How are -- could you please
- 25 repeat the question?

1	to determine whether SSDI benefits are duplicative	1	42 USC Section 503(a) says, "The Secretary of Labor
1	benefits that would be received under the State's	1	
2		2	shall make no certification for payment to any State
3	unemployment compensation system?	3	unless he finds that the law of such State, approved
4 A	I do not know.	4	by the Secretary of Labor under the Federal
5 Q	And would that also be a question for Mr. Chiolino?	5	Unemployment Tax Act includes provision for" And
6 A	Yes.	6	then it goes on, and I'm not concerned about that.
7 Q	Okay. Because it's possible that the amount of	7	What I want to know is whether you're aware of
8	benefit that someone is entitled to under Wisconsin's	8	the Secretary of Labor approving Wisconsin's methods
9	unemployment compensation system would be greater	9	of determining eligibility for and payment of
10	than the benefit they're getting under SSDI, right?	10	unemployment compensation benefits.
11	MR. KILPATRICK: Objection. The	11 A	I am aware that when new legislation is proposed in
12	witness testified that SSDI renders them	12	states that impacts eligibility for unemployment that
13	ineligible for unemployment, so the question is	13	the Department of Labor will render an opinion on
14	confusing and speculative. But you may	14	whether or not that legislation comports with federal
15	answer.	15	requirements. As it relates to this specific
16 A	I don't know how to answer that.	16	eligibility requirement, this predates me. I am not
17 Q	Okay. Do you know if any effort is exerted at all by	17	aware of what transpired.
18	the Division of Unemployment Insurance to determine	18 Q	All right. But if we were to look, presumably there
19	if the SSDI benefit received by an otherwise eligible	19	would be some written statement from the Secretary of
20	applicant is less than what the employee would	20	Labor opining on whether the SSDI exclusion comported
21	receive under Wisconsin's unemployment compensation	21	with what it expects of Wisconsin's unemployment
22	system?	22	compensation system in order to receive the federal
23 A	I don't know.	23	funds we talked about, right?
24 Q	Okay. Do you know how the SSDI exclusion impacts	24 A	I would say it's unlikely that the opinion came
25	disabled people compared to non-disabled?	25	directly from any secretary of labor. I believe
	28		3
	20		3

- The SSDI exclusion prohibts individuals receiving
- SSDI from receiving regular unemployment benefits in 2
- the state of Wisconsin.
- Do you know if other states render SSDI beneficiaries 4 Q
- ineligible under their state systems for unemployment
- compensation benefits while the employee is receiving 6
- SSDI benefits?
- 8 A I believe the only other state is South Carolina, to
- 9 the best of my knowledge.
- 10 0 And do you know if -- I'm sorry. Did you say South
- or North Carolina? 11
- 12 A I believe it's South Carolina.
- Okay. Regardless of whether it's North or 13 Q
- South Carolina, do you know if they offset benefits 14
- 15 or they just declare the person ineligible?
- I do not know the details. 16 A
- Are you familiar with Federal Statute 42 USC
- Section 503 regarding the secretary of labor 18
- certifying payment to states? 19
- 20 A I am not familiar.
- All right. Does the term when due or the when-due
- 22 clause, does that mean anything to you?
- Only as I read the when-due clause in the Complaint 23 A
- 24 in preparation for this deposition.
- Okay. I will represent to you that

- those opinions come from the regional offices, to the 1
- 2 best of my knowledge. But in theory, the federal
- 3 government reviews eligibility laws that states
- implement in terms of the unemployment program. Δ
- 5 Q Okay. And just I want to be 100 percent clear.
- Wisconsin's SSDI exclusion is an eligibility ban, it
- is not an offset; is that right?
- Are you familiar with the Bureau of Indian Affairs
- 10 Assistance and Social Services program?
- 11 A I am not.
- Do you know if the Bureau of Indian Affairs 12 0
- Assistance and Social Services program provides 13
- temporary cash benefits to eligible Native Americans 14
- in Wisconsin? 15
- I do not know. 16 A
- And do you know if there is an eligibility ban for 17 0
- people receiving those kinds of benefits from getting 18
- 19 State unemployment compensation?
- I do not know. 20 A
- Are you familiar with -- or strike that. Do you know
- what the Temporary Assistance for Needy Families
- 23 program is?
- I'm sorry. Could you please repeat that? You broke
- 25

- compensation benefits, there would be a statute or 1
- 2 rule that said that, right?
- 3 A Correct.
- And do you know what Supplemental Nutrition
- Assistance benefits are?
- I do not. 6 A
- 7 0 SNAP benefits, have you ever heard of that?
- 8 A Oh, yes, I've heard of that acronym.
- Okay. And do you know if there's a statute or rule 9 Q
- 10 anywhere that says people who get SNAP benefits are
- ineligible to get unemployment compensation benefits? 11
- I don't know. 12 A
- If the Department discovers that someone received 13 0
- 14 unemployment compensation benefits while they were
- 15 receiving SSDI benefits, what happens from a systems
- point of view? 16
- 17 A Their future benefits would be seized and an
- overpayment notice and collection effort would begin. 18
- Typically that's done as an offset going forward if 19
 - the individual continues to be eligible to receive
- 21 benefits. If they are not, then there's a collection
- 22 effort to recoup the payments that were incorrectly
- 23 provided.

- 24 Q And is there also a penalty associated with those
- 25 collection efforts?

31

Yeah, sure. Do you know what the Temporary

- 2 Assistance for Needy Families program is, TANF?
- 3 A Yes, yes.
- Is that called W-2 here in Wisconsin?
- 5 A
- 6 0 And does TANF provide cash payments from the
- government to individuals?
- I do not know how that program is administered. 8 A
- Okay. Do you know one way or another whether any 9 Q
- 10 benefits that would be received from that system are
- offset against unemployment compensation benefits? 11
- I don't know. 12 A
- Do you know if people receiving TANF benefits are 13 0
- automatically ineligible to receive unemployment 14
- 15 compensation benefits?
- I don't know. 16 A
- If they were, there would be a statute or rule that
- said so, right? 18
- 19 A Correct.
- 20 O And the same thing would be true of people who might
- 21 get benefits under the Bureau of Indian Affairs
- 22 Assistance and Social Services program, right?
- 23 A I don't know.
- 24 Q Okay. But if people who got those benefits were
- excluded from getting State of Wisconsin unemployment 25

```
I don't know.
                                                                               record and identifying the document, you'll see that
1 A
                                                                        1
        Okay. And again, would that be a good question for
 2 0
                                                                        2
                                                                               there is one, two, three, four, five, six pages to
        Mr. Chiolino?
                                                                        3
                                                                               this exhibit; is that right?
 4 A
                                                                               Correct.
        Yes
                                                                        4 A
 5 Q
        All right. Does it matter -- well, strike that.
                                                                        5 Q
                                                                               Okay. I'm going to take you down to the paragraph
                                                                               that starts, "Prohibiting concurrent receipt of UI
        What impact, if at all, does it have on what the
        Department would do to someone who got State
                                                                               and SSDI benefits." Do you see that?
        unemployment compensation benefits while getting SSDI
                                                                        8 A
 9
        benefits if there is a conclusion that the applicant
                                                                        9 Q
                                                                               I would like you to read that to yourself, and when
                                                                               you're done, please let me know.
10
        concealed or committed fraud in getting the benefits?
                                                                      10
11 A
        Could you please repeat that?
                                                                      11 A
                                                                               Okay.
        Sure. It was a long and cumbersome question. I'll
                                                                      12
                                                                                              (Witness examines document)
12 0
        try to break it down so it's a little easier to
                                                                               Okay. I have concluded reading the paragraph.
13
                                                                      13 A
14
        comprehend. We just talked about the collection
                                                                      14 0
                                                                               All right. Do you know who initiated the change
15
        efforts that you're aware of associated with getting
                                                                      15
                                                                               referenced in the paragraph you just read? Was it
        benefits repaid for someone who got State
                                                                               the Department, the Legislature, someone else?
                                                                      16
16
        unemployment compensation benefits while they were
                                                                      17 A
                                                                               I do not know.
17
        getting SSDI benefits, right?
                                                                               And do you see that this paragraph represents that it
18
                                                                      18 Q
        Correct.
                                                                               would -- that this change would decrease benefit
19 A
                                                                      19
                                                                               entitlement by approximately 2.4 million dollars? Do
20 0
        How, if at all, does a conclusion by the Department
                                                                      20
        that the recipient engaged in concealment and fraud
                                                                               you see that?
21
                                                                      21
22
        impact what the person has to pay?
                                                                      22 A
                                                                               I see that, yes.
      I don't know.
23 A
                                                                      23 0
                                                                               And do you know how that number was arrived at?
24 Q
        Okay. Again, a question for Mr. Chiolino, right?
                                                                      24 A
                                                                               I do not.
25 A
                                                                      25 Q
                                                                               Do you know how we could calculate the amount of
                                                             34
        All right. I'm now going to turn to the exhibits. I
2
        am pretty good at this since the pandemic has
```

started, but not perfect, so bear with me here. (Exhibit 1 is shared on the video screen) This is the Fiscal Estimates Narratives DWD 6/3/13. 5 0 6 Do you see that up here at the top where I'm waving 7 my cursor? Yes, I see it. 8 A And I did send these exhibits to your counsel. If 9 () 10 you have hard copies that you'd rather refer to, I have no problem with that, okay? 11 12 A I have not seen this before. 13 0 Okay. 14 MR. KILPATRICK: Paul, sorry to 15 interrupt, but I can send -- I can email those to you, Madame Secretary, if you want, rather 17 than looking at --THE WITNESS: I can see the screen. I 18 19 can see the screen just fine. MR. KILPATRICK: Okay. 20 Okay. I marked this as Exhibit 1 to your deposition, 21 0 right? 22 23 A Yes. 24 Q And you'll be happy to know that I'm only going to ask you about one paragraph, but for the sake of the 25

2

- 1 State unemployment compensation benefits that would
- 2 be paid -- would have been paid in any given year but
- 3 for the eligibility ban?
- 4 A I do not believe that an accurate figure could be
- 5 determined because we would be able to quantify
- 6 individuals who applied and were denied due to the
- 7 SSDI eligibility ban, but we would not be able to
- 8 capture individuals who did not apply at all given
- 9 their understanding of State law.
- 10 Q Okay. This paragraph indicates that whomever wrote
- 11 this based his or her decision on data from
- 12 Minnesota. Do you see that?
- 13 A I do see that, yes.
- 14 Q $\,$ Do you know if the data that the person relied on
- 15 still exists somewhere?
- 16 A I do not know.
- 17 Q Do you know who we would ask to find out if it does
- still exist and if we could get a copy of it?
- 19 A I believe your best bet would be to go through
- 20 Chief Legal Counsel Jennifer Wakerhauser and she
- 21 would perhaps be able to conduct a records inquiry.
- 22 Q Okay. And I'm going to ask this question even though
- 23 I'm pretty sure I know the answer. Do you know how
- the 2.4 million dollar figure was calculated?
- 25 A I do not know.

- when you're done?
- (Witness examines document)
- 3 A I'm done.
- 4 Q Do you agree, disagree or do you feel that you lack
- $\,$ the knowledge to agree or disagree with the
- assertions made here in Paragraph 29?
- 7 A I lack the knowledge of how SSDI benefits are
 - calculated.
- 9 Q Okay. Are unemployment benefits -- is unemployment
- 10 benefit eligibility based on earnings within the most
- 11 recent benefit year and for which there has been a
- 12 current job loss?
- 13 A I believe so, but there is a look-back period to
- 14 prior employers, so I am not certain on the exact
- 15 formula.

17

- 16 Q Paragraph 30, I'll just read it, "Pursuant to
 - Wisconsin Statute Section 108.04(12)(f)(3)(a), as
- interpreted and applied by DWD, an individual is
- 19 ineligible for unemployment compensation benefits for
- 20 each week in the entire month in which an SSDI
- 21 payment is issued to the individual." Do you see
- 22 that?
- 23 A Yes.
- 24 Q Is that your understanding of how the program is
- 25 administered?

37

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- . Q If an applicant decided to forego the receipt of SSDI
- benefits, would that person then be entitled to
- 3 receive State unemployment compensation benefits if
- 4 otherwise eligible?
- 5 A Do you mean pausing their payments or removing
- 6 themselves from the program or --
- 7 Q Let's talk about pausing payments. What about
- 8 pausing payments?
- 9 A I don't know.
- 10 Q What about withdrawing themselves from the program?
- 11 A In that scenario, I believe if they are not
- collecting SSDI as a recipient in the program, then
- if they were otherwise eligible they would qualify
- 14 for benefits.
- 15 (Exhibit 2 is shared on the video screen)
- 16 Q Okay. Before you is the Complaint in this case,
- which I've marked as Exhibit 2 to your deposition.
- 18 Do you see that?
- 19 A Yes.
- 20 Q And this is a document you reviewed in advance of
- 21 your deposition today; is that right?
- 22 A Correct.
- 23 Q Do you see Paragraph 29 there?
- 24 A Yes
- 25 Q Can you please read it to yourself and let me know

39

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MR. KILPATRICK: Fine, sure.
1 A
        Yes.
                                                                        1
2 Q
        Paragraph 31, "Pursuant to Wisconsin Statute
                                                                        2
                                                                                               MR. KINNE: Okay, good. I'm going to
        Section 108.04(12)(f)(3)(b), as interpreted and
                                                                        3
                                                                                     put you all on mute, and we'll be back in a
 4
        applied by DWD, in the first month an SSDI payment is
                                                                                     little bit.
 5
        issued to an individual, the individual is ineligible
                                                                                                   (A recess is taken)
        for benefits for each week beginning with the week
                                                                                               (10:06 a.m. to 10:20 a.m.)
        the SSDI payment is issued, and for all subsequent
                                                                                               MR. KINNE: Back on the record.
        weeks in that month." Did I read that right?
                                                                                                 EXAMINATION (RESUMED)
9 A
                                                                        9 BY MR. KINNE:
10 Q
        And is that your understanding of how the system
                                                                       10 Q
                                                                                Do you know what a program letter is?
11
                                                                       11 A
12 A
        Yes.
                                                                                A UIPL from the Department of Labor?
                                                                       12 Q
13 0
        Paragraph 32, "Pursuant to Wisconsin Statute
                                                                                Yes, I know what a UIPL is.
                                                                       13 A
14
        Section 108.04(12)(f)(3)(c), as interpreted and
                                                                       14 Q
                                                                                Okay. And what is a UIPL?
15
        applied by DWD, following a cessation of SSDI
                                                                       15 A
                                                                                It is quidance issued by the U.S. Department of Labor
        benefits to an individual, and upon the individual
                                                                                on various administrative issues for unemployment.
16
                                                                       16
        again being issued an SSDI payment, the individual is
                                                                                And in order to -- well, strike that. Is the
17
                                                                       17 Q
        ineligible for benefits for each week beginning with
                                                                                Department of Workforce Development bound to follow
18
                                                                       18
        the week the SSDI payment is issued to the individual
                                                                                what's in the UIPL?
19
                                                                       19
        and for all subsequent weeks in that month." Did I
20
                                                                       20
                                                                                               MR. KILPATRICK: Objection, calls for
21
        read that correctly?
                                                                       21
                                                                                     a legal conclusion. But you can answer.
22 A
                                                                       22 A
                                                                                I would say for the most part, yes. I think
                                                                                sometimes it is general guidance, but how to
23 0
        And is it your understanding that's how the program
                                                                       23
        is administered?
                                                                       24
                                                                                implement or administer a program under the guidance,
25 A
        Yes.
                                                                       25
                                                                                there may be some variation between the states on how
                                                             40
                       MR. KILPATRICK: Objection, Paul.
```

2 Paul, just so you know, I'm going to object to this as repetitive. These were responses in the Answer that was filed. Okay. You can go ahead and answer. 5 0 6 A And for this last one, because it's a little longer, 8 I am going to have you read that to yourself and let 9 me know when you're done. 10 (Witness examines document) I'm done. 11 A 12 Q Do you agree with the statements made in this paragraph, disagree, or do you lack the knowledge to 13 14 agree or disagree? 15 MR. KILPATRICK: Same objection. This is my understanding of how the program is 16 A 17 interpreted and administered. MR. KINNE: Okay. Steve, we've been 18 19 going about an hour, and I'd like a chance to 20 speak with my co-counsel here. So I know that I'm going to have some more questions, but if 21

we could take a slightly elongated break, say

15 minutes, say be back at 10:20 to continue,

would that be okay with you all?
THE WITNESS: Yes.

22

23 24

25

- they follow the guidance.
- 2 Q Okay. Have you ever been -- strike that. I assume
- 3 that you see all of the UIPL letters that come in?
- 4 A No
- 5 Q Would that be Mr. -- well, strike that. At least
- 6 with respect to Wisconsin's unemployment compensation
- 7 system, that would be Mr. Chiolino, right?
- 8 A Correct.
- 9 Q You see at least some of the UIPLs; is that right?
- 10 A Correct.
- 11 Q Do you recall there ever being an instance where you
- 12 disagreed with something you saw in a UIPL?
- 13 A Yes.
- 14 Q And in those instances, what did you do?
- 15 A We are bound to administer the programs as required
- by State and federal law so, I mean, if I personally
- 17 disagree with something it's irrelevant.
- 18 Q Okay, okay. Now, earlier in your deposition you
- 19 talked about a letter from prior Secretary Frostman;
- 20 is that right?
- 21 A Correct.
- 22 Q And you agreed and stood by what he said in the
- 23 letter, right?
- 24 A Correct.
- 25 Q And was that a letter to the U.S. Secretary of Labor

- stakeholder engagement as the face of the Department.
- 2 Pam McGillivray's day-to-day activities are more in
- 3 the administrative functions departmentwide,
- 4 operational oversight.
- 5 Q Okay. With respect to policy interpretation
- 6 regarding the payment of benefits, does she have a
- 7 role in that?
- 8 A Yes. We confer as an executive team to whatever
- 9 extent we have any interpretive authority on how to
- 10 administer a program under the statutes and laws.
- 11 Q Okay, that makes sense. And would the same thing be
- 12 true of Assistant Secretary Williams?
- 13 A Correct.

17

20

- 14 Q And you also said legal played a role, but don't tell
- me what they tell you. I'm just trying to figure out
- their role here, okay? Their role really is to tell
 - you whether you're in bounds or out of bounds, right?
- 18 A Correct. There is also a separate legal office that
- 19 solely works under Mr. Chiolino, which is the Bureau
 - of Legal Affairs, and they are dedicated to legal
- 21 matters that only relate to the unemployment
- 22 insurance functions of the Department, whereas my
- 23 chief legal is advising the entire executive team on
- 24 all legal matters for all divisions.
- 25 Q Okay, all right. That makes sense. Do lawyers get

43

- 1 that you were talking about?
- 2 A Yes, I believe the letter was to U.S. DOL Secretary
- 3 Eugene Scalia to the best of my recollection.
- 4 Q And do you remember if that letter was sent in June
- 5 of 2020?
- 6 A That sounds right, correct.
- 7 Q Okay. Bear with me one second. Can you identify the
- 8 employees at the Department of Workforce Development
- 9 who have a role in deciding administration policy?
- 10 A Yes, myself, the secretary designee; the deputy
- 11 secretary, Pam McGillivray; the assistant deputy
- secretary, Danielle Williams; and then to a lesser
- 13 extent the administrator, Jim Chiolino.
- 14 Administrator Chiolino has an executive team that
- works solely for the UI Division in support of his
- 16 daily functions as well.
- 17 Q I wasn't able to write fast enough. The first two
- 18 people that you said, what are their names and titles
- 19 again?
- 20 A Deputy Secretary Pam McGillivray, Assistant Deputy
- 21 Secretary Danielle Williams, and of course also our
- 22 chief legal, which is Jennifer Wakerhauser.
- 23 Q What duties do you have different from the duties of
- 24 Deputy Secretary Pam McGillivray?
- 25 A My duties include a lot more public-facing and

_			LECIAC	шк	0/0/22
1		involved ever in attempting to get repayment of	1	themselves at a job loss due to no fault of their	
2		benefits?	2	own, they should qualify for unemployment for that	;
3	A	Could you please clarify what you mean by getting	3	supplemental income to align with the broader poli	
4		involved in repayment?	4	goal that is set forth in the Rehabilitation Act a	-
5	Q	Sure. An applicant is found to have been overpaid	5	the ADA and in SSDI, which is that folks can still	
6		but doesn't repay the benefit. I assume that in	6	have gainful employment and have supplemental inco	
7		those circumstances the applicant has to be sued,	7	and collect disability. And by not allowing that	
8		right, or do you know?	8	benefit, we are causing, I would say, undue harm t	10
	A	I do not believe so. We don't file suit. I mean, to	9	these individuals who are trying to make a living.	
10		the best of my knowledge.	10 Q	Those individuals are disabled, right?	
11	Q	Okay.	11 A	Correct.	
	Ã	There's an overpayment collection process that	12	MR. KINNE: All right. That's all	
13		involves offsetting future benefits and then working	13	I've got.	
14		out payment plans with individuals, and then perhaps	14	MR. KILPATRICK: And I don't have a	any
15		there's some type of lien placed if there is not a	15	follow-up questions, Paul.	1
16		repayment, but I don't know if that's what you mean	16	MR. KINNE: Okay.	
17		by sue.	17	(Adjourned at 10:32 a.m.)	
18	Q	That's fine. Really it's not that important, but	18		
19		thank you. I don't want to know about any	19		
20		discussions you had with lawyers for the Department,	20		
21		okay? Put those completely out of your mind. Did	21		
22		you talk with anybody else about your testimony here	22		
23		today?	23		
24	A	No.	24		
25	Q	Have you ever expressed to anyone your private	25		
		46			48
1		opinion about whether the ineligibility ban is fair			
2		or unfair to disabled people?			
	А	Yes.			
	0	To whom?			
	A	My legal counsel.			
	Q	Okay. You can't tell me anything you said to your			
7		legal counsel. Anybody else?			
	A	Yes, policy conversations about this particular			
9		statute have occurred between me and representatives			
10		of the Governor's Office.			
11	Q	Okay. Tell me about those conversations.			
12	A	In Governor Tony Evers' 2021 through 2022 biennial			
13		budget we put forth the policy to repeal the			
14		prohibition of individuals on SSDI not being eligible			
15		for benefits. We, as a policy matter, believe they			
16		should be eligible.			
17	Q	Okay. And that's because as written it has a			
18		disparate impact on disabled people, right?			
19		MR. KILPATRICK: Objection, calls for			
20		a legal conclusion.			
21	Q	You can answer.			
22	A	I believe — and I will state this from the policy			
23		standpoint of the administration that not allowing			
24		individuals who are collecting SSDI and also working			
			1		

to have supplemental income who are then finding

```
1 STATE OF WISCONSIN
2 COUNTY OF DANE
                  I, SANDRA L. McDONALD, Shorthand Reporter
        and Notary Public in and for the State of Wisconsin,
5
        do hereby certify that the foregoing is a true
 6
        record of the videoconference deposition of
        AMY PECHACEK, who was first duly sworn by me; having
        been taken on the 8th day of June, 2022, from various
        remote locations, in my presence, and reduced to
9
10
        writing in accordance with my stenographic notes made
        at said time and place.
11
12
                  I further certify that I am not a relative
13
        or employee or attorney or counsel for any of the
14
        parties, or a relative or employee of such attorney
        or counsel, or financially interested in said action.
                   In witness whereof, I have hereunto set my
16
        hand and affixed my seal of office this 16th day of
17
18
        June, 2022.
19
                            Notary Public, State of Wisconsin
                            My Commission Expires 10/18/22
22
23
24
25
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